September 24, 2020

# **Portola Valley School District**

**Bond Program Update** 

#### **Keygent LLC**

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## **Bond Program Considerations**

General obligation bond programs are generally structured based on:

- Funding needs
  - District projects
    - Scope
    - Cost
    - Timing
- Financing constraints
  - District assessed value ("AV")
  - Interest rates
  - Tax rates
  - Legal parameters
    - State law
    - Federal law



## **District AV History**

### The District experienced 5.32% AV growth in 2020-21

#### Annual Annual Total AV (1) Total AV (1) % Change FY FY % Change \$ 283,871,612 \$1,902,289,126 11.66 % 1980 2001 1981 328.577.104 15.75 % 2002 2,269,379,277 19.30 1982 381,636,822 16.15 2003 2,299,100,682 1.31 1983 417,421,810 9.38 2004 2,447,972,072 6.48 1984 445,883,110 6.82 2005 2,611,654,275 6.69 480,048,596 1985 7.66 2006 3,000,733,435 14.90 1986 539,134,084 12.31 2007 3,233,867,219 7.77 1987 597,302,755 10.79 2008 3,433,222,522 6.16 1988 660,864,017 10.64 2009 3,563,387,880 3.79 1989 713,325,578 7.94 2010 3,738,648,491 4.92 1990 806,943,065 13.12 2011 3,750,499,501 0.32 1991 896.461.918 11.09 2012 3,791,754,054 1.10 966,216,782 1992 7.78 2013 3,963,264,410 4.52 1993 1,042,318,209 7.88 2014 4,176,510,892 5.38 1994 1,112,049,225 6.69 2015 4,393,030,584 5.18 1,157,460,825 1995 4.08 2016 4,683,187,829 6.60 1,216,768,921 1996 5.12 2017 4,893,664,498 4.49 1997 1,307,595,076 7.46 2018 5,171,072,056 5.67 1998 1,414,081,862 8.14 2019 5,448,495,550 5.36 1999 1,561,006,098 10.39 2020 5,757,919,981 5.68 2000 1,703,646,452 9.14 2021 6,064,374,225 5.32

#### 7 6 5 AV (\$ Billions) 4 3 2 1 982 986 1988 1990 1992 1994 1996 1998 2000 2002 2004 2006 2008 2010 2012 2014

**District Total AV** 

#### **Growth Statistics**

**Fiscal Year** 

Annualized Grow	th Rates:	Lowest Rolling Averages:		
1-year:	5.32 %	3-year:	1.96 %	
5-year:	5.30	5-year:	2.91	
10-year:	4.92	10-year:	4.18	
20-year:	5.97	20-year:	5.97	
30-year:	6.58	30-year:	6.58	
40-year:	7.56	40-year:	7.56	

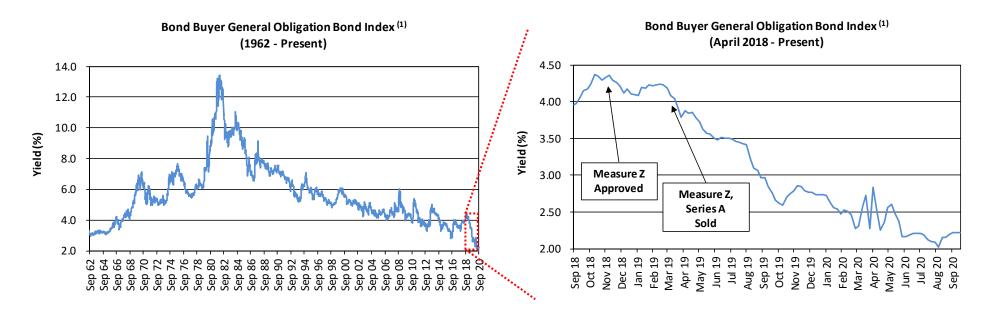
(1) Source: California Municipal Statistics, Inc. and San Mateo County.



## Historical Municipal Bond Interest Rates

Municipal bond interest rates are near historic lows and have trended downward since Fall 2018 due to:

- Health concerns over COVID-19
- Slowdown in European economies
- Trade developments with China
- Geopolitical uncertainties surrounding Iran, Brexit, Hong Kong & U.S. elections
- Central bank rate cuts/stimulus measures



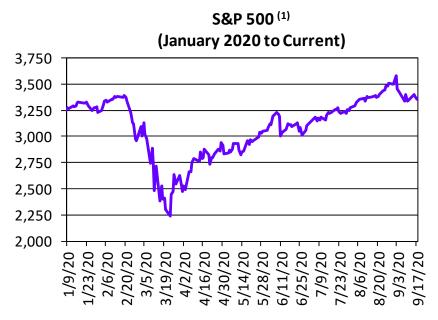
(1) Index reflects average yield to maturity of 20 general obligation bonds with 20-year maturities rated 'Aa2' by Moody's Investors Service and 'AA' by Standard and Poor's. Source: The Bond Buyer & Bloomberg.



### Current Economic Climate – Stocks vs Treasuries

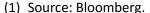
Investor unease has led to significant fluctuations in stock and bond market indices

- The S&P 500 index declined 34% within
   5 weeks of the February 2020 highs
  - Stock prices have since recovered significantly on investor optimism that the worst is behind us as the economy gradually reopens
- Investors still maintain their "flight to safety/liquidity"
  - U.S. Treasury yields have come down to historic levels as investors seek the safety and liquidity of this "safe haven" asset
  - On September 16, the Federal Reserve discussed their plan to maintain low rates through 2023



U.S. 10-Year Treasury Yields (%) (1)
(January 2020 to Current)







## **Credit Ratings**

### The 3 major credit rating agencies are:

- Moody's
- Standard & Poor's ("S&P")
- Fitch

### The rating criteria is generally:

- ◆ 30% local economy/tax base
- 30% district finances
- 20% district debt/pension
- ◆ 20% district management

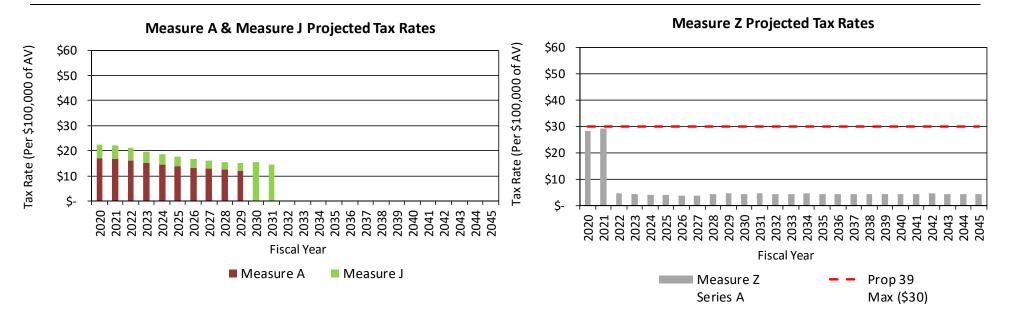
### The District only has an S&P rating:

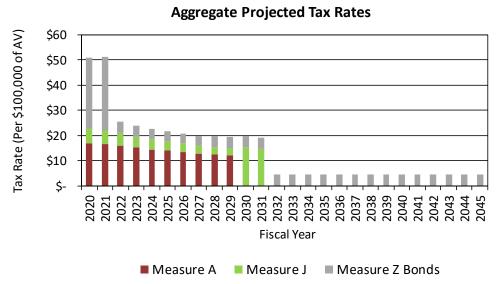
 Upgraded to 'AA+' with a stable outlook from 'AA-' on March 6, 2019

	Moody's	S&P	Fitch	Rating Description		
Investment grade	Aaa	AAA	AAA	Prime		
	Aa1	AA+	AA+	High grade		
	Aa2	AA	AA			
	Aa3	AA-	AA-			
	A1	A+	A+	Upper medium grade		
	A2	А	А			
	A3	A-	A-			
	Baa1	BBB+	BBB+			
	Baa2	BBB	BBB	Lower medium grade		
	Baa3	BBB-	BBB-			
Non-investment grade	Ba1	BB+	BB+	Speculative		
	Ba2	ВВ	ВВ			
	Ba3	BB-	BB-			
	B1	B+	B+			
	B2	В	В	Highly speculative		
	В3	B-	B-			
	Caa1 & below	CCC+ & below	CCC & below	Extremely speculative/ Default		



## Projected Tax Rates (1)





(1) Assumes 0% AV growth for 2021-22, 1% for 2022-23, 2% for 2023-24, 3% for 2024-25, and 4.75% annually thereafter.



## Measure Z Illustrative Series B

The District can issue the remaining \$39.5 million Measure Z bonds in November for

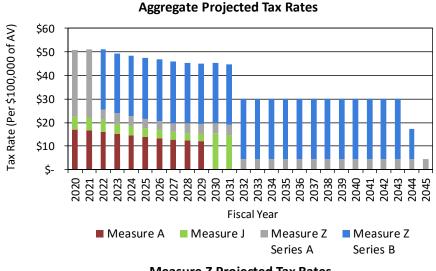
capital projects (not operating expenses)

#### **Assumptions:**

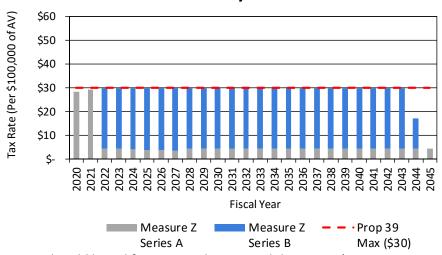
- Annual AV growth rates:
  - 2021-22: 0.00%
  - 2022-23: 1.00%
  - 2023-24: 2.00%
  - 2024-25: 3.00%
  - Thereafter: 4.75%
- Current estimated interest rate: 2.33% (1)
  - Final Series A interest rate: 3.66%
  - If rates were unchanged from Series A, Series B would cost ~\$15.4 million more

#### Illustrative Issuance Schedule (2)

				Estimated	Estimated
				Net Debt	Repayment
Issue	Issue Date	Proceeds		Service	Ratio
Series A	April 2019	\$ 10,000,000	) \$	15,454,360	1.55 to1
Series B	November 2020	39,500,000	)	54,472,877	1.38 to1
Total		\$ 49,500,000	\$	69,927,236	1.41 to1



#### **Measure Z Projected Tax Rates**



- Reflects Keygent's opinion of current interest rates considering similar financings recently sold by California K-14 districts and the District's current rating. Results are subject to market fluctuations until financing is sold. Includes all estimated financing costs.
- Issuance schedule for illustrative purposes only. Actual amounts and dates will be tailored to the District's project needs.



## **IRS Spend-Down Requirements**

### 3-year reasonable expectation rule:

- ◆ 5% of bond proceeds and earnings **committed** within 6 months
- 85% of bond proceeds and earnings **spent** within 3 years

### 5-year reasonable expectation rule:

- 10% of bond proceeds and earnings spent within 1 year
- 30% of bond proceeds and earnings spent within 2 years
- 60% of bond proceeds and earnings spent within 3 years
- ◆ 85% of bond proceeds and earnings **spent** within 5 years
- Note: requires that an architect or engineer show that the actual construction/acquisition
  of the project takes up to 5 years
- Exceptions:
  - If 95% of bond proceeds that do not qualify for the 3 or 5-year rule are invested in non-AMT (alternative minimum tax) tax-exempt securities, then no spend-down requirements apply

#### Taxable bonds:

No spend-down requirements



## Potential Next Steps

### If the District proceeds with a November issuance, a potential timeline is below

- September 24: Presentation to the Board
- Week of October 13: District administration presents updated credit profile to S&P
- October 15: Board approves authorizing resolution and other legal documents
- October 22: Offering document circulated to investors
- October 29: Bonds sold to investors, locking in interest rates
- November 17: Bond financing closes

